

## Metropolitan Solid Waste Management Advisory Committee

June 13, 2014 - 11:15 a.m. to 1:35 p.m.  
King Street Center 8<sup>th</sup> Floor Conference Room

### Meeting Minutes

<b>Members</b>	
Joan Nelson	<i>Auburn</i>
Bill Peloza	<i>Auburn</i>
Alison Bennett	<i>Bellevue</i>
Stephanie Schwenger	<i>Bellevue</i>
Sabrina Combs	<i>Bothell</i>
Brian Roberts	<i>Burien</i>
Barre Seibert	<i>Clyde Hill</i>
Mitch Wasserman	<i>Clyde Hill</i>
Chris Searcy	<i>Enumclaw</i>
Rob Van Orsow	<i>Federal Way</i>
Gina Hungerford	<i>Kent</i>
Stephanie Gowing	<i>Kirkland</i>
John MacGillivray	<i>Kirkland</i>
Carol Simpson	<i>Newcastle</i>
Stacia Jenkins	<i>Normandy Park</i>
Jon Spangler	<i>Redmond</i>
Linda Knight	<i>Renton</i>
Chris Eggen	<i>Shoreline</i>
Frank Iriarte	<i>Tukwila</i>
Paula Waters	<i>Woodinville</i>

<b>King County Staff</b>
Mendy Droke, Local Hazardous Waste Management Program
Kathy Hashagen, SWD Staff
Beth Humphreys, SWD Staff
Kevin Kiernan, Solid Waste Division Assistant Director
Laila McClinton, SWD Staff
Mike Reed, King County Council Staff
Lisa Sepanski, SWD Staff
Thea Severn, SWD Planning & Communications Manager
Margaret Shield, Local Hazardous Waste Management Program
Diane Yates, Intergovernmental Liaison
<b>Guests</b>
Doreen Booth, Sound Cities Association
David Della, Waste Management
Glenn Haymen, Haymen Environmental
Kevin Kelly, Recology CleanScapes
Lucy Liu, City of Bellevue
Mike O'Donnell, Light-cycle Washington

### **Minutes & Agenda Review**

The May minutes were approved as written.

### **Updates**

SWD

The County Council voted unanimously to approve the Executive signing a contract for construction of the new Factoria Recycling and Transfer Station. The project team's goal is to begin construction in July.

The project will occur in four phases:

1. Demolish two warehouses to make way for new transfer building
2. Construct new transfer building
3. Move into new transfer building 4th quarter 2016 and demolish existing transfer building
4. Construct new Household Hazardous Waste on location of old transfer building; complete access roads and any remaining project elements 4th quarter 2017

On June 9, the County Council acknowledged receipt of the Transfer Plan Review report. They required that SWD prepare another report in collaboration with stakeholders that addresses strategies for management of transfer station transactions, analysis of options that would

obviate the need for a new transfer station in the northeast service area, and analysis of the effect of the closure of the Renton Transfer Station on the self-haul service. The division will bring a proposed process for collaboration to the advisory groups in July.

King County SWD, Seattle Public Utilities, Waste Management, Cedar Grove, and Snohomish County teamed up again for another successful Compost Days in 2014. This year's campaign added a fresh twist with a drive to raise compost donations for community gardens feeding the hungry. Through partnerships with Seattle Tilth and the Washington State University Extension, the campaign partnered with community gardens throughout King and Snohomish Counties. Each garden received compost donations, and shared updates about the campaign via email, social media, and yard signs. This integrated seasonal campaign used multiple tactics to engage the public with curbside composting, encourage the sale of finished compost, and to inform the public about the proper organic materials to place in their yard waste carts. The campaign received considerable media attention and compost bag sales increased by four percent from 2013, despite the rainiest March on record.

SWD's [EcoConsumer program](#) aims to reach a varied audience across the region to create environmentally aware consumers who are mindful of the ecological impact of what they buy. The program uses a variety of tools including media, presentations, and events to educate and engage. Recent EcoConsumer media coverage included Seattle Times columns on [drinking tap water](#) and on using green cleaning methods for tough cleaning jobs; segments on both KOMOTV and KOMO radio on green jobs; [a column in the Seattle Times](#) and a KOMO radio segment on yard chemicals; and a half-hour interview on Radio Disney's KidsCare program about climate change, recycling, and green jobs. Additionally, EcoConsumer Videos created five social media clips with local celebrities and a tool library assistance project had significant progress reported from Fall City and Vashon.

#### SWAC

SWAC received an update about the financial policies, agreed on the joint meeting with MSWMAC in July, and discussed the Sustainable Solid Waste Management Study.

#### Other

Chair Egan discussed the Climate Collaboration Workshop which was chaired by Executive Constantine. The workshop highlighted the need to limit greenhouse gas emissions from the collection and disposal of waste.

#### **Rate Analysis**

Based on a wide range of factors, the division is not proposing a rate increase for 2015/2016. Another rate study is planned in 2016 regarding the 2017/2018 biennial budget period. Though the division was able to avoid proposing a rate increase at this time, it is unlikely to be able to maintain the same rate for 2017/2018.

#### **Budget Proviso Response**

Ordinance 17677 asked the signatories to the amended and restated interlocal agreement to engage in further discussions to address four topics:

1. Latecomer provisions
2. Changes to the disposal rates charged based on the number of parties to the ILA
3. Potential alternative financing mechanisms for future capital investments in solid waste facilities; and
4. Clarification of solid waste management planning responsibilities for cities that are not committed to the system after 2028.

In previous discussions, MSWMAC agreed that the first three items were appropriately the work of MSWMAC's Financial Policies subcommittee. The clarification of planning responsibilities mentioned in the fourth item is made clear in the comp plan. Cities not having an ILA with the County for solid waste services, including development of a comprehensive plan, would need to prepare their own plans.

The division has completed the report and motion as required by the proviso and it has begun the transmittal process.

### **Financial Policies**

Aside from some polishing, the subcommittee's work on financial policies is nearly complete. The division will incorporate the policies into the comp plan finance chapter. The Financial Policies Subcommittee agreed to the division's suggestion that they continue their work and provide feedback to that chapter.

A copy of the finance chapter would be distributed for subcommittee review before a proposed meeting on Oct 10. Then, using feedback received on that day the chapter would be revised. If necessary, the group would meet again Oct 31 to address any remaining comments or questions.

At today's meeting, the subcommittee agreed with the following policies.

- Customer classes will be defined and equitable fees established based on services provided, benefits received, use of the system, and the costs incurred or avoided in providing those services.
- The Executive may establish an environmental reserve fund for the benefit of and funded by the signatories to the amended and restated ILA.
- Signatories to the amended and restated ILA after December 31, 2015 will be considered ILA latecomers. ILA latecomers will pay any costs attributable to their entry into the agreement after that date and will receive all benefits of that agreement.

The subcommittee identified that there could be several different types of latecomers. Members were in general agreement that to the extent that there are costs to a city signing on after December 31, 2015 the city would bear those costs. The division does not think that there would be additional costs attributable to latecomers before December 31, 2015.

A member commented that it is better to have more frequent and smaller rate increases than to have less frequent but larger increases. Consider a reserve or financial policy related to rate stabilization/smoothing.

### **Product Stewardship**

The committee received the first of three presentations about product stewardship scheduled for June, July and August. The first [presentation](#) is about a statewide program for collection and recycling of mercury-containing lights. Additional information is available at <http://www.lightrecyclewa.org/>

- The Light cycle Washington program begins Jan 1, 2015. Mailings and other promotional efforts are scheduled to begin in November and December.
- Lights are recycled and processed within the state.
- The work of the [WMFFA](#) which was originally created to deal with electronics recycling has been expanded to deal with mercury-containing lights.
- A “unit” is one tube or light regardless of its size.

### **Sustainable Solid Waste Management Study**

MSWMAC received the Executive Summary of the Sustainable Solid Waste Management Study. The study focused on five areas including resource recovery at transfer stations, construction and demolitions debris management, organics processing, disposal alternative and technologies, and sustainable system financing. Advisory groups and SWD staff provided evaluation criteria and twenty-one of the most promising best practices were selected for future study. In May, the advisory committees received a comprehensive implementation plan that considered the limitations of division resources and the interrelatedness of several of the best practices. Comments on the Executive Summary included:

- Currently, one transfer station operator is engaged in recovering materials from the waste stream at Shoreline RTS, Monday through Friday
- Diverting organics may impact gas production at Cedar Hills.
- Anaerobic digesters are scalable. Consider locations like Bow Lake where space may be available.
- The division is looking for public/private partnerships, particularly for new technologies.
- There will be two steps to diverting a portion of the waste stream. In 2015 the division will be asking for expressions of interest. Requests for proposals would be issued in 2016.
- Consider carbon credits, how small industry and new technologies could be supported, and review what grants are available when reviewing options for partial diversion.
- Consider how long any of these programs may extend the life of Cedar Hills when determining what to pursue.
- Rate redesign could include a shift from a strictly tonnage based fee to assessing a fee on garbage bills. The current system which funds the system through disposal does not support zero waste of resources.

- Model ordinances and programs for construction and demolition debris handling would be very helpful. Consider how to help cities quantify financial impacts.

In September, the division will ask MSWMAC to consider a motion supporting the general direction of the Sustainable Solid Waste Management Study. Then, the concepts would be incorporated into the comp plan update.

**Public Comment**

There was no public comment.