

# Metropolitan Solid Waste Management Advisory Committee

November 14, 2014 - 11:15 a.m. to 2:05 p.m.  
King Street Center 8<sup>th</sup> Floor Conference Room

## Meeting Minutes

<b>Members</b>	
Joan Nelson	<i>Auburn</i>
Bill Pelosa	<i>Auburn</i>
Alison Bennett	<i>Bellevue</i>
Stephanie Schwenger	<i>Bellevue</i>
Sabrina Combs	<i>Bothell</i>
Brian Roberts	<i>Burien</i>
Barre Seibert	<i>Clyde Hill</i>
Rob Van Orsow	<i>Federal Way</i>
John MacGillivray	<i>Kirkland</i>
Mary Jane Goss	<i>Lake Forest Park</i>
Diana Pistoll	<i>Maple Valley</i>
Carol Simpson	<i>Newcastle</i>
Stacia Jenkins	<i>Normandy Park</i>
Jerallyn Roetemeyer	<i>Redmond</i>
Linda Knight	<i>Renton</i>
Beth Goldberg	<i>Sammamish</i>
Tom Gut	<i>SeaTac</i>
Scott MacColl	<i>Shoreline</i>
Frank Iriarte	<i>Tukwila</i>
Paula Waters	<i>Woodinville</i>

<b>King County Staff</b>
Anna Fleming, SWD Staff
Kathy Hashagen, SWD Staff
Beth Humphreys, SWD Staff
Kevin Kiernan, SWD Assistant Director
Laila McClinton, SWD Staff
Mike Reed, King County Council Staff
Thea Severn, SWD Planning & Communications Manager
Diane Yates, SWD Intergovernmental Liaison
<b>Guests</b>
John Brekke, Citizen
David Deller, Waste Management
Kevin Kelly, Recology CleanScapes
Laura Moser, Waste Management

### **Minutes & Agenda Review**

The October MSWMAC minutes were approved as written.

### **Updates**

SWD

#### SWD Case for Change

The division will be undergoing an internal reorganization. We will provide more specifics to MSWMAC over the coming months.

#### Holiday Lunch

To thank MSWMAC members for their service on the committee, the division offered to provide a holiday lunch at next month's meeting. A majority expressed their interest in the lunch. The meeting will begin 15 minutes earlier and extend lunch from 15 minutes to 30 minutes.

#### Cities Newsletter

In response to requests from some cities for regular updates about the division's work, the division is developing a quarterly newsletter that will be emailed to cities. The first edition will go out shortly. The newsletter content will be brief, but will include links to more information. MSWMAC members will also receive the newsletter.

#### Increased Tonnage Trend Continues

The division received 76,080 tons in October, a 3.6 percent increase from the same time last year. This tonnage increase is a continuing trend the division has seen in 2014. About half of October's tonnage was received at the Shoreline station from Seattle residents. The rest of the increased tonnage went to the Houghton and Factoria transfer stations.

#### Lean Sensei Visits Bow Lake

On Oct. 8, Lean Iwanami Sensei visited the Bow Lake Transfer and Recycling Station to tour the facility, ask questions, and make suggestions on how the division can help implement Lean. Sensei Iwanami has been working with the Seattle Children's Hospital through Enna, a Lean training organization. Enna is also providing Lean training to SWD Director Pat D. McLaughlin and SWD Operations Manager Bill Berni.

#### Washington-focused Carpet Recycling Stakeholder Meeting and Webinar

SWD, in conjunction with Seattle Public Utilities, Zero Waste Washington, and the Washington State Department of Ecology, hosted a carpet recycling stakeholder meeting and webinar on Oct. 16. The goal of the meeting was to understand how the state can increase carpet recycling, and the exchange of information will serve as the foundation for involving more stakeholders. A summary of the meeting will be shared with MSWMAC shortly.

#### Food: Too Good To Waste Challenge a Success

In September, 40 King County residents took part in the Food: Too Good To Waste program and were challenged to reduce the amount of food wasted each week. The average food waste reduction was 16 percent, and one resident achieved a 77 percent decrease. The Seattle Globalist took notice of the program and featured a couple participants: <http://www.seattleglobalist.com/2014/10/16/food-waste-addiction-northwest-families/29596>

#### Recycled Asphalt Shingles Update

The division will use hot mix asphalt containing recycled asphalt shingles on a limited basis in its 2015 asphalt overlay program; the Bow Lake Recycling and Transfer Station was paved with a similar mix. The division also updated its [Asphalt Shingling Recycling Guidelines](#). A two-part feature article about King County's 416th Street Overlay: Shingles in Paving Demonstration appeared in the May and August issues of C&D World, the national publication of the Construction and Demolition Recycling Association.

[Part 1 - May 8, 2014, May/June issue](#)

[Part 2 – August 4, 2014, August issue](#)

#### Algona and South County Transfer Station

Negotiations regarding siting of the South County Transfer Station are ongoing.

#### Transfer Plan Review Workshop

The workshop is scheduled next Monday, November 17<sup>th</sup> from 10:00 a.m. to 2:30 p.m. at the Mercer Island Community Center.

## SWAC

SWAC Liaison Jenkins said SWAC did not object to MSWMAC's proposed Comp Plan review process. The 2015/2016 Budget Preview included discussion on how best to illustrate the "true cost" of recycling. SWAC also discussed the need to include information about the division's efforts to reduce carbon emissions in the Comp Plan.

## Other

The City of Kirkland thanked the division for allowing its hauler to conduct a waste sort at the Shoreline Transfer Station. Analysis of a load of commercial solid waste revealed that the waste included substantial organic and recyclable material that could be diverted from the landfill.

The City of Auburn held its 49<sup>th</sup> Annual Veterans Day Parade and Observance. A record 90 bags of recycling and garbage served as evidence of excellent attendance.

## **Transfer Plan Review Update**

SWD Assistant Director Kiernan explained that the division has been focused on performing analysis and preparing for the upcoming Transfer Plan Review Workshop. The workshop will share the approach to the analysis, rather than the results. The Transfer Plan Advisory Committee has provided feedback on the workshop presentation.

## **Comprehensive Solid Waste Management Plan Presentation/Discussion/Feedback**

Severn presented the revised [redline version of Chapter 2: Planning](#). Comments from the first review at the October MSWMAC meeting were taken into account. There are a number of placeholders that will be updated as studies are completed and more information becomes available. Comments included:

- Consider listing the five cities that are operating under the original ILA (in effect until 2028), as well as the 32 cities that are operating under the Amended and Restated ILA (in effect until 2040).
- Consider changing the following statement to reflect the fact that the cities who have not signed the Amended and Restated ILA will not need to do their own planning until 2028: "Each of the five cities will then need to do their own planning for solid waste generated within their city limits."
- A member noted that the current [King County Code](#) (KCC 10.25) refers to the "Metropolitan Solid Waste Management Advisory Committee." When the code is updated and refers to the committee as the "Metropolitan Solid Waste Advisory Committee," the Comp Plan can then be updated accordingly.

- A member requested a definition of “community service areas.” The division will include the definition in the list of definitions, common terms and acronyms of the Comp Plan.
- The benefit of including a summary of the work of the Interjurisdictional Technical Staff Group (ITSG) was discussed. While the ITSG is no longer meeting, the consensus was to include it for historical perspective.
- Consider listing the types of stakeholders the division seeks input from when developing its plans.
- Consider mentioning that a potential closure of the Renton transfer station is being discussed as part of the Transfer Plan Review process.
- A number of members expressed interest in learning more about the [King County Cities Climate Collaboration \(K4C\)](#). The division will consider adding more information about K4C, along with the names of any cities that join.
- Confronting climate change is a [King County priority](#). The Comp Plan includes King County’s strategies to mitigate climate change and should also include various city initiatives. City representatives are encouraged to submit these for inclusion.
- A member requested a [reference](#) for “Uneaten food accounts for twenty-three percent of all methane emissions.”
- Consider including a summary of King County’s emergency management plan in the Comp Plan rather than references to it.

The comments provided will be considered for inclusion in the Draft Comp Plan, which is anticipated to be complete in September 2015.

Severn presented [updates anticipated for Chapter 7](#): Finance, including the Solid Waste System Finance Policies. The policies were drafted by the Financial Policies subcommittee. Comments included:

- The function of a rate stabilization reserve is to accumulate more funds than needed early in the rate period in order to keep rates at the same level later in the rate period.
- The King County Executive Finance Committee (EFC) recommended a 30-day rainy day reserve, rather than a 45-day rainy day reserve based on executive policy as well as past experiences. Previously the 45-day reserve included both the rainy day reserve and the rate stabilization reserve.
- Studies have shown that garbage service subscription rates cannot accurately predict the frequency of customer trips to transfer stations.
- A member suggested establishing a process to which “latecomers” to the Amended and Restated ILA will be subject *before* rates are set, rather than after the rates are set.
- Consider identifying the purpose of the Environmental Reserve Fund and its relationship to the ILAs.
- The Environmental Reserve Fund is separate from the Post-Closure Reserve Fund, the purpose of which is defined by [King County Code](#).
- A member suggested that FIN-14 be revised to align with the Amended and Restated ILA language that states it will be funded by the rates. The division will consider including information about FIN-14 funding in the body of the chapter.

- Members may share suggested language regarding Recommendation 6 with the division.
- Not all members agreed that the second sentence of FIN-16 (“The term for repayment of debt will not extend beyond, and may be less than, the useful life of the capital asset.”) could be covered effectively in text.
- The division believes that FIN-8 and Fin-9 are permissive for various demand management strategies.
- C&D recycling will be discussed further in the Waste Prevention and Recycling chapter.

The revised redline version of Chapter 7 will be reviewed at the December MSWMAC meeting.

### **Bylaws: Review and Discussion**

After discussion, members suggested that lines 22 and 23 be changed to read as follows: “Each City shall appoint elected officials and/or staff as representatives and alternates to the MSWMAC.”

Members suggested that line 26 be left without change. The sentence should read “The Solid Waste Division shall maintain a current roster of all participating cities and their representatives and alternates.”

Members suggested changing line 67 to read as follows: “A quorum shall consist of a majority of cities that have appointed members to participate in the MSWMAC.”

Members suggested removing lines 74 and 75: “Expect for amendments of the Bylaws, all decisions will require approval of a majority of representatives of member cities present.”

After discussion, there was a consensus that lines 88 – 94 be removed: “More than one representative of each city may sit at the table and participate in the meeting unless this results in another city being excluded from participation. The chair should generally recognize cities that have not yet had a chance to speak on an agenda item before giving a city an opportunity to speak a second time. The chair will attempt to give equal time for all cities who wish to speak and may request an opinion from cities that have not yet spoken on an agenda item if deemed necessary to reach consensus or determine the will of the body.” Members agreed that this addition would not add value.

Though at this point in the meeting there was no quorum, members in attendance unanimously supported this version. A revised redline of the Bylaws will be brought to the December MSWMAC meeting for action.

The Work Plan will be reviewed every meeting to reassess priorities and get input from members.

## **2015 Work Plan: Review and Action**

Due to a loss of quorum, the 2015 Work Plan was not reviewed.

## **Public Comment**

A statement by John Brekke was made and is appended to these minutes.

MSWMAC – Public Comment  
November 14, 2014 Meeting

My name is John Brekke and I'm part of a coalition which represents numerous businesses and commercial property owners in South King County.

King County Solid Waste has been in ongoing negotiations with the City of Algona on the final terms of siting a new transfer station on the land already owned by KC Solid Waste in Algona. Our coalition is concerned these negotiations are not concluded for the following reasons:

- The Transfer Plan Review 2 has been focused on identifying better solutions for the Northeast. The review has considered alternatives such as closing Renton and shifting load to Bow Lake. These alternatives limit South King County's future options and increase impacts to South King County stakeholders.
- In the event an agreement is not reached between Algona and KC Solid Waste, the siting process will have to be revisited. Stakeholders in South King County will object to the scope and findings of the Transfer Plan Review 2. This will create cascading impacts of all parts of King County.
- Time is of the essence in concluding negotiations in Algona to avoid costs of revamping Transfer Plan Review 2 and the far reaching impacts to all areas of King County. Stakeholders are burdened with the uncertainty and costs associated with not finalizing the Algona negotiations.

Our coalition appreciates KC Solid Waste on focusing on the merits of a new Algona Transfer Station. We encourage finalizing negotiations with the City of Algona. Conclusion will reduce risks and provide clarity to all King County stakeholders.

Thank you,  
John Brekke  
South King County Business Coalition on Transfer Stations  
206-227-7990